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ENVIRONAL PROTECTION AGENCY: CORE VII UNITED STATES ENVIRONMENTAL PROTECTION AGENCY: COREN VII DECION VII **REGION VII** 901 NORTH 5th STREET KANSAS CITY, KANSAS 66101

IN THE MATTER OF:

DARWIN HAMANN D/B/A HAMANN FEEDLOTS WOODBURY COUNTY, IOWA

Respondent,

Proceedings under Section 309(g) of the Clean Water Act, 33 U.S.C. § 1319(g)

Docket No. CWA-07-2008-0067

CONSENT AGREEMENT AND FINAL ORDER

CONSENT AGREEMENT AND FINAL ORDER

The United States Environmental Protection Agency, Region VII (EPA) and Darwin Hamann (Respondent), doing business as Hamann Feedlots, have agreed to a settlement of the alleged violations set forth in this Consent Agreement and Final Order (CA/FO). Thus this action is simultaneously commenced and concluded pursuant to Rules 22.13(b) and 22.18(b)(2) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders, and the Revocation, Termination or Suspension of Permits, 40 C.F.R. Part 22 (Consolidated Rules).

This Consent Agreement and Final Order completely and finally settles all civil and administrative penalty claims and causes of action set forth below for Respondent's alleged discharges of pollutants into Moorhead Creek, a water of the United States in Woodbury County, Iowa.

ALLEGATIONS

Jurisdictional Allegations

1. This is an administrative action for the assessment of civil penalties instituted pursuant to Section 309(g)(2)(B) of the Clean Water Act (CWA), $33 \text{ U.S.C.} \S 1319(g)(2)(B)$, and in accordance with the Consolidated Rules.

2. This Consent Agreement and Final Order serves as notice that EPA has reason to believe that Respondent has violated Section 301 of the CWA, 33 U.S.C. § 1311, by discharging pollutants from a concentrated animal feeding operation into the navigable waters of the United States without obtaining the necessary permit(s) required by Section 402 of the CWA, 33 U.S.C. § 1342.

Statutory and Regulatory Framework

3. Section 301(a) of the CWA, 33 U.S.C. § 1311(a), prohibits the discharge of pollutants, except in compliance with, *inter alia*, Section 402 of the CWA, 33 U.S.C. § 1342. Section 402 of the CWA provides that pollutants may be discharged only in accordance with the terms of a National Pollutant Discharge Elimination System (NPDES) permit.

4. The CWA prohibits the unpermitted discharge of "pollutants" by any "person" from a "point source" into a "navigable water" of the United States, as these terms are defined by Section 502 of the CWA, 33 U.S.C. § 1362.

5. "Pollutant" is defined by Section 502(6) of the CWA, 33 U.S.C. § 1362 to include, *inter alia*, biological materials and agricultural waste discharged to water.

6. "Point source" is defined by Section 502(14) of the CWA, 33 U.S.C. § 1362 to include "any discernible, confined and discrete conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation . . . from which pollutants are or may be discharged."

7. "Animal feeding operation" or "AFO" is defined by 40 C.F.R. § 122.23(b)(1) as a lot or facility where animals have been, are, or will be stabled or confined and fed or maintained for a total of 45 days or more in any twelve month period, and where crops, vegetation, forage growth, or post-harvest residues are not sustained in the normal growing season over any portion of the lot or facility.

8. According to 40 C.F.R. § 122.23(b)(2) a "concentrated animal feeding operation"(CAFO) is an animal feeding operation that meets the definition of either a Large CAFO or Medium CAFO under 40 C.F.R. § 122.23(b)(4) or 40 C.F.R. § 122.23(b)(6).

9. "Large CAFO" is defined by 40 C.F.R. § 122.23(b)(4)(iii) as an animal feeding operation where at least "1,000 cattle other than mature dairy cows or veal calves" are stabled or confined.

10. "Waters of the United States" are defined in 40 C.F.R. § 122.2 to include interstate rivers and streams, and tributaries thereto.

11. The Iowa Department of Natural Resources ("IDNR") is the agency within the State of Iowa with the authority to administer the federal NPDES Program. EPA maintains concurrent enforcement authority with state NPDES programs for violations of the CWA.

12. Section 309(g) of the CWA, 33 U.S.C. § 1319(g), authorizes EPA to commence an action for administrative penalties against any person who violates Section 301, 33 U.S.C. § 1311.

Factual Allegations

13. Respondent owns and operates an animal feeding operation ("Facility") that is located in the Southeast ¼ of Section 11 of Township 87 North, Range 42 West, in Woodbury County, Iowa.

14. Respondent is a person as defined by Section 502(5) of the CWA, 33 U.S.C. § 1362.

15. On May 15, 2007, EPA personnel conducted a compliance evaluation inspection of the Facility.

16. The Facility confines and feeds or maintains cattle for a total of 45 days or more in any twelve-month period.

17. Neither crops, vegetation, forage growth, nor post harvest residues are sustained over any portion of the Facility's feeding areas.

18. The Facility was an AFO as defined by 40 C.F.R. § 122.23(b)(1), and as that phrase is used in Section 502(14) of the CWA, 33 U.S.C. § 1362(14) at all times pertinent to this Consent Agreement and Final Order.

19. At all times pertinent to this Consent Agreement and Final Order, the number of cattle confined and fed at the Facility was greater than 1,000, therefore the Facility is a large CAFO as that term is defined in 40 C.F.R. § 122.23(b)(4).

20. At times pertinent to the Consent Agreement and Final Order, Respondent did not have a NPDES and the Facility did not have adequate runoff controls.

21. At times pertinent to the Consent Agreement and Final Order, runoff from the Facility entered Moorhead Creek. This runoff contained feedlot-related pollutants.

22. Moorhead Creek is a water of the United States, as defined by 40 C.F.R. Part 122.2.

23. At times pertinent to the Consent Agreement and Final Order, the Facility did not have adequate livestock waste control facilities to prevent the discharge of animal waste to the Moorhead Creek.

24. Based on the size of the Facility, the distance from the Facility to Moorhead Creek, and the slope and condition of the land across that distance, at times pertinent to this Consent Agreement and Final Order, wastewater containing pollutants from open feeding areas at the Facility discharged into Moorhead Creek as a result of significant precipitation events.

25. Respondent had a duty to obtain a NPDES permit for the Facility at times pertinent to this Consent Agreement and Final Order.

26. At times pertinent to this Consent Agreement and Final Order, the flow of wastewater from Respondent's Facility to Moorhead Creek constituted unauthorized discharges of pollutants from a point source to waters of the United States. This was a violation of Sections 301 and 402 of the CWA, 33 U.S.C. §§ 1311 and 1342, and implementing regulations. Furthermore, Respondent's failure to obtain a NPDES permit for the Facility was also a violation of Sections 308 and 402 of the CWA. 33 U.S.C. §§ 1318 and 1342.

Alleged Violations

27. At times pertinent to the Consent Agreement and Final Order, the facility was a "concentrated animal feeding operation" as defined by 40 C.F.R. § 122.23(b)(4)(iii), and as that phrase is used in Section 502(14) of the CWA, 33 U.S.C. § 1362(14). As a result, the Facility is a "point source" within the meaning of Section 502(14) of the CWA, 33 U.S.C. § 1362(14).

28. At times pertinent to the Consent Agreement and Final Order, the number of cattle confined and fed at the Facility were above the threshold defined in 40 C.F.R. § 122.23(b)(4)(iii) for Large CAFOs.

29. Moorhead Creek is a water of the United States, as defined by 40 C.F.R. Part 122.2.

30. At times pertinent to the Consent Agreement and Final Order, wastewater runoff, which was discharged from the Facility into Moorhead Creek during and after precipitation events, contained "pollutants" within the meaning of Section 502(6) of the CWA, 33 U.S.C. § 1362(6).

31. At times pertinent to the Consent Agreement and Final Order, Respondent's Facility discharged wastewater into Moorhead Creek. Respondent's discharges constituted unauthorized discharges of pollutants from a point source to waters of the United States. This, coupled with Respondent not having an NPDES permit resulted in violations of Sections 301, 308 and 402 of the CWA, 33 U.S.C. §1311 and 1342, and implementing regulations.

CONSENT AGREEMENT

32. Respondent admits the jurisdictional allegations in this Consent Agreement and Final Order and agrees not to contest EPA's jurisdiction in this proceeding or any subsequent proceeding to enforce the terms of this Consent Agreement and Final Order.

33. Respondent neither admits nor denies the factual allegations contained in this Consent Agreement and Final Order.

34. Respondent waives any right to contest the allegations as well as its right to appeal the proposed Final Order accompanying this Consent Agreement.

35. Respondent and Complainant each agree to bear their own costs and attorney's fees.

36. Nothing contained in this Consent Agreement and Final Order shall alter or otherwise affect Respondent's obligation to comply with all applicable federal, state, and local environmental statutes and regulations and applicable permits.

Penalty

37. Respondent consents to the issuance of the Final Order and consents to the payment of a mitigated civil penalty of \$63,580.

38. Respondent shall submit payment of the penalty within thirty (30) days of the effective date of this Consent Agreement and Final Order. Payment of the penalty shall be by cashier or certified check made payable to "United States Treasury." The check must include the docket number and the name of the case. The check must be remitted to:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000.

Copies of the transmittal letter and the check shall simultaneously be sent to:

Regional Hearing Clerk U.S. Environmental Protection Agency - Region VII 901 N. 5th Street Kansas City, Kansas 66101;

and

J. Daniel Breedlove Assistant Regional Counsel Office of Regional Counsel U.S. Environmental Protection Agency - Region VII 901 N. 5th Street Kansas City, Kansas 66101.

39. Respondent's failure to pay any portion of the civil penalty in accordance with the provisions of this Consent Agreement and Final Order may result in commencement of a civil action in Federal District Court to recover the total penalty, together with interest thereon at the applicable statutory rate.

40. The penalty payment made by Respondent pursuant to this Consent Agreement and Final Order is payment of a civil penalty and shall not be deductible for purposes of federal, state, or local income taxes.

41. Payment of the entire civil penalty shall resolve all civil and administrative claims of the United States alleged in the Alleged Violations.

42. Respondent certifies by the signing of this Consent Agreement and Final Order that the Facility is operating in compliance with the requirements of Sections 301 and 402 of the CWA, 33 U.S.C. §§ 1311 and 1342, and the Facility's NPDES permit. The effect of the settlement described in paragraph 41 above is conditioned upon the accuracy of this certification.

43. This Consent Agreement and Final Order shall not relieve Respondent of its obligation to comply with all applicable federal, state, and local laws, nor shall it be construed to be a ruling on, or determination of, any issue related to any federal, state, or local permit.

44. EPA reserves the right to take any enforcement action with respect to any other violations of the CWA or any other applicable law and to enforce the terms and conditions of this Consent Agreement and Final Order. Respondent reserves the right to defend against such actions on any basis in law or fact.

45. The undersigned representative of Respondent certifies that he/she is fully authorized to enter the terms and conditions of this Consent Agreement and Final Order and to execute and legally bind Respondent to it.

46. This Final Order shall be entered and become effective only after the conclusion of the period of public notice and comment required pursuant to Section 309(g)(4), 33 U.S.C. § 1319(g)(4), and 40 C.F.R.§ 22.45. The effective date shall be the date it is signed by the Regional Judicial Officer.

For the Respondent:

<u>9-16-08</u> Date

in Hamann Darwin Hamann

For the United States Environmental Protection Agency - Region VII

<u>9/29/2008</u> Date

24-2008 Dai

J. Daniel Breedlove Assistant Regional Counsel U.S. Environmental Protection Agency Region VII

Director

Water, Wetlands and Pesticides Division U.S. Environmental Protection Agency - Region VII

FINAL ORDER

The foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order. The Respondent is ordered to comply with the terms of the above Consent Agreement, effective immediately.

IT IS SO ORDERED.

ROBERT L. PATRICK Regional Judicial Officer U.S. Environmental Protection Agency Region VII

Date: <u>September</u> 29, 2008

IN THE MATTER OF Darwin Hamann d/b/a Hamann Feedlots, Respondent Docket No. CWA-07-2008-0067

CERTIFICATE OF SERVICE

I certify that a true and correct copy of the foregoing Consent Agreement and Final Order was sent this day in the following manner to the addressees:

Copy hand delivered to Attorney for Complainant:

J. Daniel Breedlove Assistant Regional Counsel Region VII United States Environmental Protection Agency 901 N. 5th Street Kansas City, Kansas 66101

Original by Certified Mail Return Receipt to:

Mr. Darwin Hamann 4681 240th Street Correctionville, Iowa 51016

Dated:

HIND

Kathy Robinson Hearing Clerk, Region 7